Message Text

CONFIDENTIAL

PAGE 01 AMMAN 02460 141356Z ACTION SS-25

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PR 141316Z MAR 78

FM AMEMBASSY AMMAN

TO SECSTATE WASHDC PRIORITY 5430

INFO AMEMBASSY BEIRUT

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMCONSUL JERUSALEM

AMEMBASSY JIDDA

AMEMBASSY TEL AVIV

CONFIDENTIAL AMMAN 2460

EXDIS

E.O. 11652: GDS

TAGS: PBOR, PINT, JO, IS, PLO, XF

SUBJECT: JORDANIAN REACTION TO TERRORIST ATTACK ON ISRAEL

- 1. IN TALK MARCH 14 WITH COURT CHIEF SHARAF, HE INDICATED JORDAN DID NOT PLAN TO MAKE ANY STATEMENT ON RECENT TERRORIST RAID ON ISRAEL. HIS PERSONAL CONDEMNATION OF THE ACTION WAS CLEAR. HE INDICATED JORDAN HAD HAD ENOUGH OF ITS OWN PROBLEMS WITH PALESTINIAN TERRORISM TO REACT NEGATIVELY TO THE RAID. ON THE OTHER HAND, ALMOST ALL JORDANIANS SYMPATHIZED WITH THE PALESTINIAN ACTION IN ATTACKING THE ISRAELIS IN THE FACE OF BEGIN GOVERNMENT'S UNWILLINGNESS TO CONSIDER WEST BANK WITHDRAWALS OR "PALESTINIAN RIGHTS."
- 2. LARGE NUMBER OF JORDANIANS WE HAVE SPOKEN WITH, BOTH OF EAST BANK AND PALESTINIAN ORIGIN, HAVE EXPRESSED SIMILAR VIEWS. SHARAF CONCLUDES CONFIDENTIAL.

CONFIDENTIAL

PAGE 02 AMMAN 02460 141356Z

THAT THE TIMING OF THE PALESTINIAN ACTION IS PREDICATED ON DOING WHATEVER IS POSSIBLE TO DISRUPT THE SADAT INITIATIVE. HE SAYS THAT HE FINDS IT IRONIC THAT EXTREMISTS IN BOTH CAMPS SHOULD BE ASSISTING THE OBJECTIVES OF THE OTHER--BEGIN BY REFUSING TO NEGOTIATE ON THE PALESTINIAN QUESTION AND THE PALESTINIANS BY HELPING TO DIFFUSE PUBLIC

OPINION AND PRESSURE ON BEGIN TO DO SO. HE ADDED THAT IT IS OBVIOUS ALSO, EVEN WITH HOLDING ON TO OCCUPIED TERRITORIES, ISRAELIS CANNOT GUARANTEE THEIR SECURITY.

- 3. SHARAF, AND HE TELLS ME KING HUSSEIN ALSO, IS EXTREMELY WORRIED ABOUT ISRAELI RETALIATION. THEIR REPORTS CONFIRM OURS OF ISRAELI LAND FORCE BUILD-UP IN THE NORTH ALONG THE LEBANESE BORDER. THEY BELIEVE RETALIATION IS FOREGONE CONCLUSION AND ONLY OUESTIONS NOW ARE OF TIMING AND THE TYPE OF RETALIATION THAT BEGIN GOVERNMENT WILL CHOOSE. WITH GROUND FORCE BUILD-UP THEY SUSPECT IT WILL INVOLVE LARGE-SCALE MOVEMENTS INTO SOUTHERN LEBANON. THEY ARE CONCERNED THAT IF SUCH MOVEMENTS GET OUT OF HAND, CONFRONTATION WITH SYRIANS MIGHT ENSURE AND LEAD TO A SPREADING CON-FLICT WHICH WOULD SOONER OR LATER ENGULF JORDAN. THEY AGREE WITH US THAT SYRIANS SEEM TO WISH TO AVOID SUCH A CONTINGENCY, BUT DO NOT BELIEVE THAT IT IS COMPLETELY UP TO THE SYRIANS IN ANY EVENT--ISRAELIS MISCALCULATIONS COULD WELL LEAD TO INADVERTENT CLASHES WITH THE SYRIANS.
- 4. SOME SENIOR JORDANIANS WITH WHOM WE HAVE SPOKEN BELIEVE THAT IF ISRAELIS RETALIATION RESULTS IN LARGE CIVILIAN CASUALTIES, AMONG LEBANESE AND PALESTINIANS, THIS WILL TO AN EXTENT REDRESS CONFIDENTIAL

CONFIDENTIAL

PAGE 03 AMMAN 02460 141356Z

THE PUBLIC OPINION AND PSYCHOLOGICAL BALANCE NOW SEEN TO BE MORE IN BEGIN'S FAVOR THAN BEFORE THE RAID.
THEY ALSO SEEM TO FEEL THAT IF BEGIN CAN PULL
OFF AN ENTEBBE-RAID SPECTACULAR, HE CAN FURTHER
IMPROVE HIS PUBLIC POSITION AT THE EXPENSE OF
THE ARABS AND THE U.S.

5. SHARAF ENDED OUR TALK BY PUTTING VERY STRONG EMPHASIS ON THE ENDURING NECESSITIES--THAT TERRORIST INCIDENTS OF THIS SORT MUST NOT BE PERMITTED TO INTERRUPT THE PEACE PROCESS AND DISTRUB OR DERAIL THE U.S. ROLE. I CALLED TO HIS ATTENTION FACT THAT WE HAD COMMENTED PUBLICLY YESTERDAY ALONG SIMILAR LINES, PUTTING OUR EMPHASIS ON THE CONTINUING NECESSITY TO MOVE THE PEACE PROCESS FORWARD. PICKERING

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